

STUDY ON THE ECOLOGICAL COMPENSATION SHARING IN THE CENTRAL LINE OF THE SOUTH-TO-NORTH WATER DIVERSION PROJECT

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Abstract. The way to calculate and share the total amount of ecological compensation for inter-basin water transfer project is directly related to the enthusiasm of the water-receiving area in participating in the ecological protection of the water source area. This paper takes the water source area of the South-to-North Water Diversion Project and the water-receiving areas of Beijing, Tianjin, Hebei and Henan as the research objects, and using the single-index method, the comprehensive index method and the deviation method to make appropriate calculation for the ecological compensation amount of 6.248 billion yuan paid to the water source area each year by the water receiving area. The results show that the method of deviation is more objective, comprehensive and reasonable, which can provide a new idea for the ecological compensation apportion calculation of the Central Line of South-to-North Water Diversion Project.

Keywords: *inter-basin water transfer; water conservation, Shaanxi water source area, resource allocation, water trading, deviation method*

Introduction

Water is the source of all life and an important factor affecting human survival and development. The uneven distribution of water resources makes it necessary to build inter-basin water Diversion facilities between multi-water areas and water-deficient areas. Inter-basin water transfer can alleviate the problem of insufficient water savings in water-scarce areas and the imbalance of water resources in time and space effectively (Chen and Huang, 2006). But it changes the water conditions in the areas it passes through, and it will break the original ecological balance in the process of its application and management at the same time. In order to ensure the sufficiency and cleanliness of the water resources obtained by the water receiving area, it is necessary to do a good job in ecological protection of the water source areas and carry out necessary ecological compensation. Ecological compensation which means paying for ecological or environmental services is based on the purpose of ecological protection and the protection of ecosystems and species diversity through the operation of ecological compensation mechanisms (Hansen et al., 2018). Watershed ecological compensation is a powerful economic tool for addressing water management problems (Thieme et al., 2012). Ecological compensation involves measures to create positive conservation outcomes intended to offset the residual impacts of development (Brown et al., 2014). The inter-basin ecological compensation scheme is the result of the interaction between

upstream and downstream cities, and is of great significance for the guidance of regional economic development (Zhang et al., 2018).

The ecological compensation of the river basin originated from the management and planning of the ecological service market. In the 1960s, soil erosion seriously affected the quality of living environment of the basin residents. To compensate the watershed residents, the US Tennessee Valley Authority (TVA) (Zhang and Liu, 2006) increased the protection of natural resources in the basin, and the prototype of the ecological compensation mechanism has been formed. Wunder et al. (2008) believed that the most ideal ecological compensation should fully integrate ecological services into the market. Ansink and Houba (2011) systematically studied and evaluated the impact and role of market forces in water extraction, delivery, and water pricing. At present, Germany, the United States, Japan and some other countries have accumulated relatively successful experiences and established a relatively complete ecological compensation framework system.

China began to study the issue of ecological compensation in the early 1990s. Zhang et al. (2013) proposed to calculate the amount of ecological compensation based on the loss of the rights to use resource. Cheng and Kai (2018) reviewed the mature theory and scientific mechanism of watershed ecological compensation, analysed the defects and shortcomings of ecological compensation theory, and provided a theoretical reference for the proposed compensation scheme. In addition, starting from the “Eleventh Five-Year Plan” in 2005, China has listed the construction of ecological compensation mechanism as the main point of work, and proposed the requirements for building it. It has been explored to establish an ecological compensation system in many places (Ji, 2018). Jiang et al. (2015) analysed the definition, necessity and principle of ecological compensation in the water source area of the inter-basin water transfer project, and studied the theoretical framework of ecological compensation in the water source area.

China is now doing more qualitative compensation studies, and there are few studies on the methods of quantitative compensation.

This paper calculated the ecological compensation amount that should be paid to the water source area by the water receiving area of the central route of the South-to-North Water Diversion Project, and the compensation amount of the four major water receiving areas in Beijing, Tianjin, Hebei and Henan was obtained.

Materials and methods

Profile of the study area

The Central Line of the South-to-North Water Diversion Project takes water from the Danjiangkou Reservoir. The total length of the main canal is 1432 km, and the annual average water transfer is 95 billion m³ in recent years. Water is transferred from Hanzhong, Ankang and Shangluo to the main water receiving areas including Beijing, Tianjin, Hebei and Henan. And it provides protection for development of city, industry and agriculture. The diversion route diagram of the South-to-North Water Diversion Project is shown in *Figure 1*.

The cities as Hanzhong, Ankang and Shangluo have humid climates and abundant rainfall. The average annual rainfall of the three cities is 884.2 mm, which is higher than that in Shaanxi Province. The water resources are very rich. In 2017, the total water resources of Hanzhong, Ankang and Shangluo in southern Shaanxi were

33.69 billion m³, and the water production modulus was more than twice that of the province (Water Resources Department of Shaanxi Province, 2017).

The water source areas are all poor areas. In 2017, the total GDP of the three cities was 306.5 billion yuan, accounting for only 14% of the province's GDP. The per capita GDP rankings of Hanzhong City, Ankang City and Shangluo City are ranked lower in the province (Shaanxi Provincial Bureau of Statistics, 2017). Therefore, the state and the water receiving areas are required to provide certain compensation for water source areas.

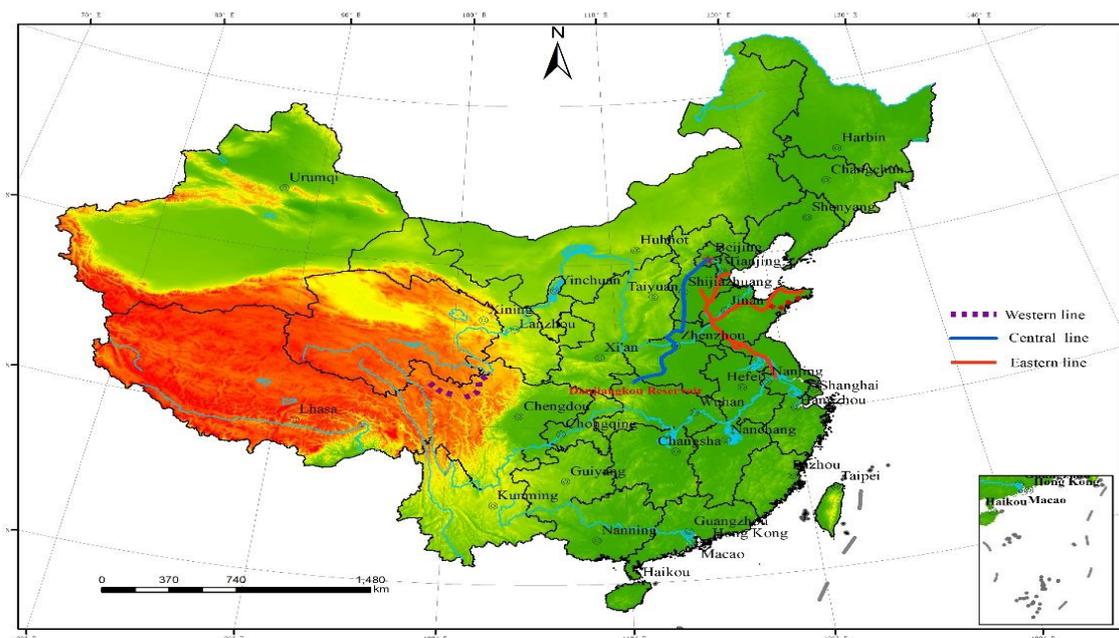


Figure 1. The circuit diagram of the South-to-North Water Diversion Project

Data processing

Considering the water and soil conservation construction in the water source area, the water market situation in the water management field, the value of water resources and the opportunity cost of future water resources dispatching, the total amount of ecological compensation is calculated. The compensation amount should be paid by the water receiving areas is 6.248 billion yuan/year. Drawing on the distribution ideas of water conservancy project cost allocation (Wang, 2016) and environmental capacity allocation (Chen et al., 2007), the ecological compensation amount payable for each water receiving area is calculated by using the single index method, the comprehensive index method and the deviation method, respectively.

The research basis of this paper is that the first phase of the South-to-North Water Diversion Project has an annual water transfer of 9.5 billion m³, and the water transfer from the Shaanxi Water Source Area is 6.65 billion m³, of which the distribution of water is equal to 0.13 in Beijing, 0.11 in Tianjin, 0.37 in Hebei and 0.4 in Henan.

According to the calculation results, the advantages and disadvantages of various apportionment methods are compared and analysed, and a more reasonable apportionment method is determined.

Methods

Single indicator method according to water consumption

According to the water consumption of each water receiving area, the average cost pricing method is used for distribution. (Liu, 2007; Zheng and Zhang, 2006). The calculation method is as shown in *Equation 1*.

$$C_i = \frac{q_i \times C}{\sum_{i=1}^n q_i} \quad (\text{Eq.1})$$

where, C_i is the shared value of the i -th water receiving area; C is the total compensation amount; q_i is the water consumption of the i -th region ($i=1, 2 \dots, n$). The same meaning in the symbolic sense.

Single indicator method according to the maximum payment capacity of the receiving area

According to the per capita GDP of each water receiving area, the corresponding compensation coefficient is determined. The specific method is as follows:

Assume that n water-receiving areas have GDP of GDP_i and population of p_i . The per capita GDP of each region accounts for the ratio of per capita GDP of the water-receiving area, and the calculation method (Zhang, 2003) is shown in *Equation 2*.

$$\alpha_i = \frac{\frac{GDP_i}{P_i}}{\sum \frac{GDP_i}{P_i}} \quad (\text{Eq.2})$$

Among them, $\alpha_i > 1$ indicates that the level of economic development of the i region is higher than the average level of the water receiving area; $\alpha_i < 1$ indicates that the level of economic development of the i region is lower than the average level of the water receiving area; $\alpha_i = 1$ indicates that the level of economic development of the i region is within the average level of the water receiving area. The proportion of compensation fees for each area β_i is determined according to the ratio of the per capita GDP of each area to the per capita GDP of the area (Zhang, 2003) and the way to calculate it is shown as *Equation 3*.

$$\beta_i = \frac{\alpha_i}{\sum \alpha_i} \quad (\text{Eq.3})$$

Single indicator method according to the value of ecological environment services

The water diversion project can simultaneously improve the ecological environment service value of the water receiving areas and the water source areas. However, because the value of the ecological environment service of each water receiving area is difficult to define clearly, this paper uses the dry channel coverage and population of water use

to estimate roughly. The specific algorithm is that the ratio of the length of the main canal in each water receiving area to the total length of the main canal and the proportion of water users to the total population of the water receiving area are determined as 4:6, and the compensation is calculated according to the benefit of each receiving area (Cao and Wang, 2009). Calculations can be done according to *Equation 4* and *Equation 5*.

$$C_i = C \times \delta_i \quad (\text{Eq.4})$$

$$\delta_i = 0.4 \times \frac{l_i}{L} + 0.6 \times \frac{p_i}{P} \quad (\text{Eq.5})$$

where δ_i is the coefficient of eco-environment service value; l_i is the length of the main canal in the i -th water receiving area; L is the total length of the main canal, which is 1432km; p_i is the water-receiving population of the i -th water receiving area; P is the total population of water users.

Comprehensive indicator method

The comprehensive indicator method is based on the calculation of the selected single-index method which is the comprehensive performance of the single-indicator method. The reasonableness weight of each single-indicator method is evaluated by expert scoring. Drawing on the ideas of the former (Chen et al., 2007) water environment capacity allocation, the proportion of the water consumption, the ability to pay, and the value of the ecological environment service are equal, all of which are 1/3. The methods for calculating them are shown in *Equation 6*, *Equation 7*, and *Equation 8*, respectively.

$$C_i = C \times \frac{\alpha_i + \beta_i + \delta_i}{3} \quad (\text{Eq.6})$$

$$Q_i = \frac{q_i}{\sum_{i=1}^n q_i} \quad (\text{Eq.7})$$

$$\beta_i = \frac{\alpha_i}{\sum_{i=1}^n \alpha_i} \quad (\text{Eq.8})$$

In above equations, Q_i is the water consumption coefficient; β_i is the coefficient of payment capacity; δ_i is the coefficient of eco-environment service value.

Deviation method

The deviation method is not artificially determining the weighting coefficients of various sharing methods, but determining the weight by the degree of single sharing method approaching the average of multiple sharing methods (Chen et al., 2007). It is a

commonly used and mature sharing method. Suppose there are n kinds of sharing methods, the average value of the sharing is \bar{x} , and it is assumed that there is a weighting function w_j . When the sharing coefficient x_j of the j -th sharing method deviates from the mean \bar{x} , it indicates that the accuracy of the sharing of the method is poor, and the obtained weight coefficient should be small; otherwise, the weight coefficient should be large.

The estimate \bar{X} of the comprehensive sharing coefficient converges to the expected comprehensive sharing coefficient \bar{x} according to the probability.

Results

Calculate according to the function constructed by the above methods and results of the three calculation methods are shown in *Table 1*, *Table 2*, and *Table 3*, respectively.

It can be seen from *Table 1* that according to the water consumption coefficient, the more water is used, the more compensation will be borne. According to the maximum payment capacity of the receiving area, the economic strength is strong, and the per capita GDP is high, so much more is paid. According to the value of the ecological environment service, the area with high canal coverage and more water users will pay more.

Table 1. Sharing of compensation by single indicator methods (100 million yuan/year)

Items	Beijing	Tianjin	Hebei	Henan
Water consumption coefficient	0.13	0.11	0.37	0.40
Compensation amount 1	8.11	6.87	23.10	24.97
Ability to pay coefficient	0.35	0.37	0.14	0.13
Compensation amount 2	21.85	23.10	8.74	8.11
Eco-environmental service value coefficient	0.20	0.17	0.21	0.43
Compensation amount 3	12.48	10.61	13.11	26.84

What can be inferred from *Table 2* is that the comprehensive indicator method considers the three impact factors of the single-indicator method, and the calculated result is the average of the three single-indicator methods.

Table 2. Sharing of compensation by the comprehensive index method (100 million yuan / year)

Items	Beijing	Tianjin	Hebei	Henan
Comprehensive sharing coefficient	0.23	0.22	0.24	0.32
Compensation amount	14.15	13.52	14.98	19.97

Using the deviation method to calculate the contribution of each water receiving area C_{Beijing} , C_{Tianjin} , C_{Hebei} , C_{Henan} , the sum is not necessarily equal to the total compensation amount C (Zhou, 2009). Therefore, it is necessary to standardize the amount of the contribution calculated by the deviation method. The calculation of the normalization coefficient is shown in *Equation 9*.

$$\varepsilon = \frac{C}{C_{Beijing} + C_{Tianjin} + C_{Hebei} + C_{Henan}} \quad (\text{Eq.9})$$

After standardization and adjustment, it can get 1.323 billion yuan/year in Beijing, 1.194 billion yuan/year in Tianjin, 1.40 billion yuan/year in Hebei Province, and 2.331 billion yuan/year in Henan Province.

Table 3. Sharing of compensation by the deviation method (100 million yuan / year)

Items	Beijing	Tianjin	Hebei	Henan	Sum
Water weight	0.32	0.35	0.20	0.44	
Payment weight	0.19	0.18	0.32	0.17	
Ecological service weight	0.48	0.47	0.48	0.39	
sharing factor X	0.21	0.19	0.22	0.36	0.97
Compensation amount	12.86	11.61	13.61	22.66	60.67

Comparison of different allocation methods

Make a comparison of calculation results of different methods (Figure 2), and compare the advantages and disadvantages of these methods.

Single indicator method: The calculation results are unstable and one-sided. The calculation process is simple, but using different indicators to calculate, the results shared by each water-receiving area are very different, which is easy to lead to doubts about the reliability of the methods and data used.

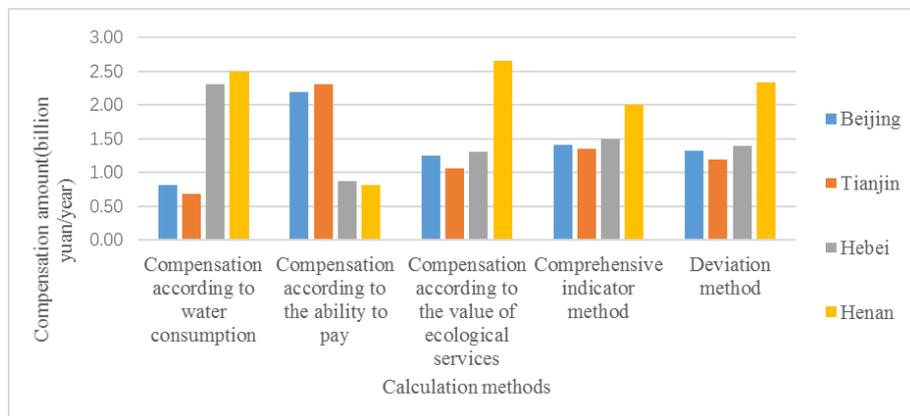


Figure 2. Comparison of calculation results of different methods

Comprehensive indicator method: Compared with the comprehensive indicator method, the results are more stable, but the proportion of each individual indicator is artificially determined. It is very subjective, and its objectivity and fairness are easily questioned.

Deviation method: Considering a variety of factors, and the sharing coefficient is determined according to the mathematical model rather than artificial distribution, and the sharing process is transparent and open. Therefore, the method of deviation is a more comprehensive and objective method of compensation.

Discussion

Analysis of the rationality of using the deviation method:

1. It is assumed that the net benefit of national economic use in a certain year after 2018 is B_d , and the annual compensation for ecological construction is C_d . The benefit-to-input ratio is K_d and the way to calculate it is shown in *Equation 10*.

$$K_d = \frac{B_d}{C_d} \quad (\text{Eq.10})$$

When $K_d \leq 1$, the ecological compensation amount of the water receiving area exceeds the amount of benefits it receives, which will make the project lose its economic significance, so it is necessary to make $K_d > 1$ (Shi et al., 2009). According to the experts of the Yangtze River Water Resources Commission, the direct benefits of the Central Line of the South-to-North Water Diversion Project in terms of water supply and flood control are estimated to have an average annual benefit of 45.6 billion yuan per year. From the difference flat method, the amount of water-receiving burden is 6.248 billion yuan/year, which is far less than the comprehensive benefit of citing water resources, and there is $K_d > 1$.

2. According to the principle of individual rationality, the amount of compensation undertaken by the participating regions should not be greater than the cost of water resources from other sources. Otherwise, the payment will be too high to pay the ecological compensation.

In 2018, the value of surface water resources in Tianjin is 4 yuan/ m^3 , and the value of surface water resources in Beijing is about 3.64 yuan/ m^3 . The value of water resources will continue to increase. The second phase of the Central Line of the South-to-North Water Diversion Project has a water transfer capacity of 6.65 billion m^3 /year from Shaanxi, which means that the value of the water resources from Shaanxi water source area of the Central Line of the South-North Water Diversion Project in 2019 is 0.94 yuan/ m^3 . It can be seen that the cost of citing water from Shaanxi water source area is much less than the cost of obtaining water resources from other sources.

Conclusions

1. The method of deviation is the most comprehensive and objective method for calculating the ecological compensation sharing method.

2. Using the deviation method to share the ecological compensation amount of Shaanxi water source area, the scores are 1.323 billion yuan/year in Beijing, 1.194 billion yuan/year in Tianjin, and 1.40 billion yuan/year in Hebei Province, Henan. The province has 2.31 billion yuan / year.

This paper only puts forward a basic idea of inter-basin water transfer ecological compensation sharing, and does not give a clear commentary on the specific implementation of ecological compensation. And there is no specific details of the implementation process of an ecological compensation mechanism, such as the way to make collection of compensation funds, methods for solving water pollution problems along the central line of the South-to-North Water Deversion Project and some other measures. It is recommended that future research can be carried out in these directions to ensure a smoother and healthier compensation mechanism.

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